1:Sanders Z-5M (1952-1959) 1962 EH1 Greece EH1

councilmen could be elected in demes and from five to fifteen in communes, on the basis of population.

An account of local officialdom taken from almost any commune in Greece closely resembles that from other communes, although the number of council members may vary. Here are the facts for Gourie, near Mesolongi on the western coast of Greece.

The village has the following officers: a president and a deputy president, who replaces the former in his absence. The president is the paid governmental representative in the village. The secretary is a salaried, permanent employee of the community, whose duty is to keep all community records, conduct all correspondence, and do all other clerical work. The village council: it is the duty of this council to help the president solve the various community problems, to attend regular meetings and take the necessary resolutions. The councilmen are unpaid officers; the president is paid a yearly allowance of one thousand drachmas for his extra expenses. The council and the president were elected during the last national municipal elections. Later the president was elected by the councilmen.

The old school building is now used for the community office. This has two rooms; one is used for the president's office and the other for the secretary's; its furniture is very poor; it has six chairs, a divan, and a bookcase used for filing.[7]

Of course, villages differ in the facilities provided for the community-council officers. In Tsepelovo, an Epirus village, the office of the council was well furnished. Cushioned benches lined the walls. Other furniture included a long table at which the secretary worked; a storage chest; a glassed, built-in cabinet containing shelves for filing; four straight-back wicker chairs; and another cabinet built into the wall which contained a store of medical supplies. The room was decorated with an *Ohi* sign, commemorating the refusal by Metaxas to capitulate to the Italians early in World War II, pictures of the royal family, portraits of local dignitaries, and two pictures of Eisenhower. Some American Mission material lay on the long table. This council, too, had the responsibility of taking care of the high-powered American Mission radio, similar to the one in Phrangista.

As I talked with the village officials here and throughout Greece, I tried to understand their conceptions of their jobs. I knew what the law stated to be their functions but wondered how closely their own ideas corresponded with the legal description. In an Attica village (1953) I found a council consisting of eight members and the president. The secretary there, as elsewhere, had no vote at council meetings, but introduced the topics on the agenda. I asked this secretary whether he considered himself an employee of the community council or of the central government. In Communist countries to the north I had known that the secretary of local government was usually a trusted Communist imposed on the community and

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

therefore the guiding hand in local affairs. But in Greece I found no such use of the secretary's role. He generally considered himself a servant of both the state and the local people. In this Attica village the secretary said: "I do all the difficult work. I am kept so busy that I even work at night. Recruiting for the army, for instance, is done through me. I was awakened at five this morning by a man who wanted a certificate. I am also head of post and telegraph here. This is an unusual job for a secretary but the local government couldn't afford such an official and asked me to take on the job. I reckon I must work eighty hours some weeks." But he seemed to be thriving on his job.

When I inquired more carefully into what the council does, I learned that, in addition to collecting the taxes, it has the problem of determining what families are poor enough to qualify for welfare assistance. The president and two other citizens comprise a committee on social welfare and classify families according to need. The two citizens had been selected by the Ministry of Welfare from a list of nine local people nominated by the president, and they serve two years. The poor people are officially listed according to categories A, B, and C, which are based on family income and size of family. The poorest (A category) will get free medical care, free hospitalization, free maternity service, and free drugs at the expense of the Ministry of Welfare. Those in category B are entitled to the same advantages, but have lower priority in the event sufficient facilities are not available to all. Those in C category must pay for their drugs, but at reduced prices, with the price difference being made up by the Ministry of Welfare. Of the 560 families in this village, one half were in one of the above categories. Since everybody in a village knows everyone else's business, there is much discussion of the fairness of the list. A person in need comes personally to ask for help, but he may be removed from the list at the end of three months when the names must be reviewed.

Around Volos, in the villages on Mount Pelion, I found emergency welfare needs handled on a much less bureaucratic basis. The commandant of gendarmerie for the Volos area learned in March 1953 that many families in the villages on the eastern part of Pelion lacked food. Unlike those in the Attica village, these people had made no complaints. They ordinarily live on returns from olives, apples, chestnuts, and some potatoes, but storms had destroyed their chestnut and apple crop to the extent that they had received little income the previous autumn. By March, they were without funds to buy bread. Part of their poverty could also be traced to the number of times their villages had been pillaged by the guerrilla bands which had earlier operated in that area. Their clothes were a pattern of patches. They kept little livestock because pastures were lacking and because any lambs produced did not mature early enough to be sold at Easter.

The commandant, in view of these circumstances, asked help from the

2:Friedl E-5 (1955-1959)463 EH1 Greece EH1
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the members of several farm households get supplementary income from various sources besides wage labor. Bee-keeping, for example, is becoming an increasingly popular supplementary activity. Three households have as many as a dozen hives and sell the honey. A few households raise pigeons as an extra source of food, and now and then one or two may join together to raise a pig. One farmer's son has what might be called the "fish concession" in Vasilika. He contracts to buy the fresh fish from an itinerant vendor and then sells the fish in Vasilika at a tiny profit.

The proprietorship of the coffeehouses in Vasilika enables two of Vasilika's households substantially to supplement the income which they derive from their agricultural holdings.

Two young, still unmarried girls have had training as dressmakers. One of the girls, who learned her skill in Athens, spends all her time sewing and rarely contributes to fieldwork on the farm. The second girl, who had her apprenticeship in Levadhia, works on clothes for her customers in intervals between all her field and household chores. Every woman in the village can do some sewing and several have foot-driven machines, but the two seamstresses are kept busy and add to the cash income of their households.

The traditional role of the village priest is occupied in Vasilika by a substantial farmer, with a wife, five grown children, and several grandchildren. He not only performs his regular religious duties but is also the head of the church and the few properties owned by it. He receives a small salary from the state, and also derives income from performing baptisms, weddings, and funerals. Greek Orthodox tradition requires the priest to officiate at other occasions, such as the dedication of a new home or the termination of a woman's forty days of seclusion after childbirth, and he receives small money gifts for these services. But on the tax rolls of the community the priest's occupation is listed as farmer. This is a reasonable designation because both he and his wife, natives of the village, have inherited some local lands. The priest's household, therefore, participates in the agricultural cycle common to the rest of the farmers. Although the priest now confines himself largely to supervision, if there is an unexpected need for extra labor, he tucks up his flowing robes and pitches in.

The village church organization provides for three additional salaried posts: two farmers serve as chanters and an elderly widow as sexton. Finally, the formal political organization of the village includes the position of secretary to the village council. This office is a minor civil service post which requires no qualification other than literacy, pays a small monthly stipend, and is usually held by the appointee as long as he performs his duties satisfactorily.

In all the cases just described, the supplementary activities are superimposed on the grape-wheat-cotton-tobacco farming base. The shepherds of contemporary Vasilika, however, have a significantly different round of life which there is insufficient space to discuss fully here.

2: Friedl E-5 (1955-1959) EH1 Greece EH1
Vasilika

6

The Village: As a Community

The Village Government

621 IN THE FIRST CHAPTER the village was described as a setting for the life of families, which are the most significant social groups in the settlement. It now becomes possible to consider the functions of the village itself as an entity in its own right. First, the formal organization of village-wide activities and responsibilities will be discussed, and second, the attitudes of the inhabitants toward Vasilika in contrast with their attitudes toward the family and the nation.

[631] The Greek government classifies Vasilika as a *kinotis* for administrative purposes despite its small population. A *kinotis* is legally a populated center with at least 300 inhabitants and a school, and constitutes one of the four kinds of administrative subdivisions in each of the nomes (provinces) of Greece.

622 623 665 666 The formal governmental activities of the *kinotis* are the responsibility of a locally elected president and council. A community the size of Vasilika is entitled to a council of five members elected for a four-year term. Voting must be done along party lines; and voters select five names from among those listed by the party of their choice. Vasilika had only two political parties in its local elections in 1956. Under the system of proportional representation then operating, the four men with the most votes from the party which itself had the majority of votes were elected to the council. The fifth member should have been the man with the most votes in the minority party. At the last Vasilika election, however, the man in this position preferred not to act as a minority representative and the second man on the list became the council member. The five representatives then elect a president and a vice-president from among their number, usually for two-year terms. The council and community are served by an additional official, the secretary of the *kinotis*. The secretary is not elected and has no vote on the council. He is appointed by the nomarch (governor) of the province upon nomination from the village council. His salary varies with the income of

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2:Friedl E-5 (1955-1959) 1963 EH1 Greece EH1
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the community. The secretary tends to remain in office for many years, thereby becoming the equivalent of a permanent civil servant.

The president is held responsible for the completion of the tasks assigned to him and to his council. These include registration of births and deaths, a census of males every five years, the physical maintenance of the roads and public wells in the village, the preparation of the community tax rolls, and the preparation of an annual village budget.

In a community the size of Vasilika the maintenance of vital statistics is not an onerous task, since births, deaths, and the age and sex distribution of the population are matters of common knowledge. The maintenance of village property is a more complicated matter. Funds for materials are available in the village's account, which is held by the treasury at Amphiklia. The community may not draw on its account without the approval of the nomarch. Therefore, any public works program in the village is first formulated by the council and then sent for final approval to the nomarch's office. Village males who are more than fifteen years old are responsible for providing labor for road building and for minor repairs of village property. They may either give a certain number of days a year to work on such public projects or fulfill the obligation by furnishing money for a substitute. There is no effective practical way of enforcing adherence to the commitment. The state of the village roads and wells depends, therefore, on whether the village men are willing to work together to create a village asset.

In the course of our 1955–1956 stay at Vasilika a special impetus for road repairs presented itself. The council had requested that one bus a day traveling between Kifisokhori and Levadhia be rerouted so as to pass through the village. The nomarch had indicated that he would approve the change if the village road was repaired, and he authorized the necessary materials. One day in March, truckloads of earth were brought into the village and about one quarter of the adult male population shoveled the loose earth into the main ruts on the village road. The road was superficially improved thereby, and a month or so later a bus was routed through the village. The poor drainage from one of the wells was not corrected, however, so that the regular spillage from the well quickly restored the old puddles in the road.

The men and boys who worked on the road project lacked their customary vigor. Indeed, the majority of the male population of the village claimed to have work to do in the fields that day and did not join in the road work at all. There was much joking, teasing, and clowning while the work was going on, and the efforts of two of the older men to convince the group to set to work with a will were unavailing. The attitude of the road workers requires explanation because all the villagers were agreed on the importance of the new bus route and they actively dislike mud. The muddiness of the village road in winter and early spring was a particular subject for comment and several times evoked the question, "Do you have mud in America, too?" An Athenian who visited the village in late spring was critical of the villagers because their *agbora* was unpaved. "Don't you have a lot of mud all winter?" she asked. "Oh no, we don't have any mud in winter. Very little," was the response from one of the villagers. He would not even admit to so unsightly a condition.

2 Friedl E-5 (1955-1959)/63 EH1 Greece EH1
Vasilika

The village council also has initial jurisdiction over monies which are not derived from the taxes already mentioned. There is a levy amounting to two percent a year of the value of the cotton and wheat produced by each farmer, three percent of the value of any inheritance, and three percent of the value of money and property given as a dowry for any village girl. The proceeds of these taxes are deposited in the village account in Amphiklia. A tax on tobacco production is paid to the national government. The amount collected from the tobacco tax is redistributed to all communities in Greece on a per capita basis for schools, roads, and the like. Tobacco-growing villages like Vasilika receive an additional sum in proportion to the quantity of tobacco produced in the community.

Initial jurisdiction in the disposal of all monies belonging to the *kinotis* consists in the preparation of the village budget by the council. The task is done under the close supervision of the nomarch's office. Printed forms for village budgets are available at stationery stores and must be purchased and used. The form includes a list of items for which the community may be expected to spend its money and another list of items from which income is derived. It is the secretary's work actually to fill in the form in quadruplicate. He does so at a meeting of village secretaries called by the nomarch and held in Levadhia. The forms are then checked by the nomarch's office and some changes may be imposed. The expenses listed on the form include the secretary's salary, the salaries of the two village policemen, the salary of an assistant treasurer in Amphiklia, whatever is due the tax collector (who seemed in 1956 to be getting six percent of the amount collected), rent to the church for office space, several newspapers brought by train from Athens each day, books for the school (but not for individual students), road repairs, and the like. The completed document becomes, in fact, a theoretical model for appropriate village income and expenditure rather than a reasonable estimate of future financial transactions. Some of the income actually will be deposited in the account of the village and some of the expenditures will be made, but most will not, and even those transactions that do occur may not be made in the sums designated in the budget.

Let us consider income first. The collection of taxes from the farmers is not carried out regularly. When no collector comes to the village, the farmers are supposed to go to Amphiklia to pay their taxes, but few do so. During our stay in the village, a new collector came to Vasilika and sat in the *agbora* for an entire day accepting money from the farmers. They paid only part of their previous year's assessment, and so remained a year in arrears. The interest charge on late tax payments is only sporadically collected from the farmers. Just as the collection of monies is irregular, so is the payment of salaries and the expenditure of other funds. For example, the secretary at one point had not received his monthly salary of 350 drachmas for several months. The use of monies for other purposes depends on the interest of the villagers in village projects, and for the most part such interest is lacking. The village governing body and the secretary fulfill the formal responsibilities placed upon them by the national government, but do not seem to feel that the forms must reflect reality.

It is clear from the foregoing that in the formal political organization of Greece the village council has little power even over affairs for which it has some

2 Friedl E-5 (1955-1959)863 EH1 Greece EH1
Vasilika

planting that season accepted the fact with resignation. The agitation died down after several days and the matter was not mentioned again.

Let us return now to the other officials and organizations that have responsibilities concerning the village as a whole. Law enforcement in Vasilika is in the hands of two *agbrofilakes* (rural policemen). They are appointed by the nomarch and are responsible for preventing and detecting animal trespass in the fields and thefts of produce as well as of personal property. They also watch sales of cotton and tobacco and can therefore furnish information of value for estimating produce taxes. The village police are sometimes called in to deal with disorderly conduct or with any physical violence which threatens to become serious. The *agbrofilakes* wear grey uniforms with green trim and are easily distinguished from the other villagers. Vasilika's police used to be *kseni* (strangers) who came from two different neighboring villages, but in 1961 the men were natives of the village who were relatives of the then current president.

There are two other semigovernmental village-wide organizations: the agricultural cooperative credit society, and the welfare committee. The villagers elect a president of the credit society, whose signature is necessary on almost all requests for credit, since the Agricultural Bank works in conjunction with the cooperative. The village priest, the president of the council, and the president of the agricultural credit society constitute the welfare committee. They attest to the financial need of a villager who wishes to avail himself of free government welfare services. In most cases, however, the village families who occasionally need help receive irregular gifts of food and clothing from other village families, and their plight is not considered a matter for joint village action. When several cartons of surplus American butter, cheese, and powdered milk reached the village, it was the priest who distributed the goods. On that occasion, the daughter of one of the recipients brought some butter (which the villagers usually do not use in cooking or baking) to a neighbor's daughter, who contributed eggs, flour, and sugar. The two girls spent a busy afternoon mixing a cake according to a half-remembered recipe given them by an extension worker some years before. The cake was not a success by any standards for such confections, but the girls were satisfied because they had produced a European-style sweet.

The Village School

The village school is supervised and controlled by the Ministry of Education in Athens. The teacher is appointed by the ministry, which also prescribes the curriculum. In Vasilika, in 1955–1956, the school had thirty pupils distributed unevenly among the six grades. The first grade had the largest number of children because its ranks were augmented by the children of the shepherds, some of whom had had no previous schooling and were assigned to the first grade regardless of age. A man originally from the Peloponnesus taught the children. He had married a woman from Parori, who was herself one of the

6: McNeill H-5 (1947, 1956) 1957
EH1 Greece EH1

As one would expect in any small community whose members are acquainted from childhood, the effectiveness of formal leadership depends very much upon the personalities of the office holders. In some villages, the president and secretary have little real importance. As a minimum, they must keep records to allow the army to draft the young men when their age group is called up, and it is their duty to muster the able-bodied villagers for a fixed number of days' labor on roads or other public works when ordered to do so by officials of the central government. This labor service is the only form of direct taxation now enforced upon peasants, and money payment may be substituted for personal service if anyone cares to do so.

Only when a village chooses to undertake local improvements requiring money or supplies from outside sources does the sphere of local government expand from this legal minimum. In such cases, the village president, perhaps assisted by some other members of the council, is expected to represent the village in all dealings with the agents of the central government from whom help is sought; and if the village contracts a corporate loan for some project, then the president becomes responsible for collecting the sums needed to repay the loan.

Generally, the villagers of Greece have a deep-seated and not altogether groundless distrust of outsiders, particularly of government representatives, whom they suspect of being more often out to fleece than to help them. Long and persistent persuasion is therefore usually required on the part of government officials to overcome this suspicion, and open the way for technical or other improvements in village life. More often than not, the initiative in bringing about the changes which have come to many villages in the past ten years came from outside the village, from the central government. Only after a start had been made, and the practical advantage of some new crop or technique had been demonstrated on a small scale, did the farmers